# REPORT OF THE AUDIT OF THE HENRY COUNTY SHERIFF

For The Year Ended December 31, 2002



## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

www.kyauditor.net

144 CAPITOL ANNEX FRANKFORT, KY 40601 TELEPHONE (502) 564-5841 FACSIMILE (502) 564-2912



## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable John Logan Brent, Henry County Judge/Executive
Honorable G. R. Downey, Henry County Sheriff
Members of the Henry County Fiscal Court

The enclosed report prepared by Carpenter, Mountjoy & Bressler, PSC, Certified Public Accountants, presents the statement of receipts, disbursements, and excess fees of the Sheriff of Henry County, Kentucky, for the year ended December 31, 2002.

We engaged Carpenter, Mountjoy & Bressler, PSC, to perform the financial audit of this statement. We worked closely with the firm during our report review process; Carpenter, Mountjoy & Bressler, PSC, evaluated the Henry County Sheriff's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

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Enclosure



#### **EXECUTIVE SUMMARY**

## AUDIT EXAMINATION OF THE HENRY COUNTY SHERIFF

### For The Year Ended December 31, 2002

Carpenter, Mountjoy & Bressler PSC has completed the Henry County Sheriff's audit for the year ended December 31, 2002. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

Excess fees increased by \$25,584 from the prior year, resulting in excess fees of \$54,610 as of December 31, 2002. Revenues increased by \$22,708 from the prior year and disbursements decreased by \$2,876.

#### **Deposits:**

On October 31, 2002, \$2,376,219 of the Sheriff's deposits of public funds in depository institutions were uninsured and unsecured.

#### **Report Comment:**

• The Sheriff Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

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#### Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the County Sheriff of Henry County, Kentucky, for the year ended December 31, 2002. This financial statement is the responsibility of the County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the County Sheriff for the year ended December 31, 2002, in conformity with the modified cash basis of accounting.

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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 1, 2003, on our consideration of the County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

• The Sheriff Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

Respectfully submitted,

Carpenter, Mountjoy & Bressler PSC

Audit fieldwork completed - October 1, 2003

## HENRY COUNTY G. R. DOWNEY, COUNTY SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

#### For The Year Ended December 31, 2002

#### Receipts

State:			
Kentucky Law Enforcement Foundation Program Fund	\$	17,884	
Waiting on Court		16,672	
Transporting Prisoners		2,088	\$ 36,644
Circuit Court Clerk:			
Sheriff Security Service	\$	22,354	
Fines and Fees Collected	Ψ	3,602	25,956
The strict rees concered		3,002	25,750
Fiscal Court			26,000
County Clerk - Delinquent Taxes			3,439
Commission On Taxes Collected			169,582
Fees Collected For Services:			
Advertising	\$	1,192	
Sheriff's 10% Add-On Fees		21,553	
Auto Inspections		5,155	
Accident and Police Reports		26	
Serving Papers		23,370	
Carrying Concealed Deadly Weapon Permits		4,140	55,436
Other:			
Occupational License Tax	\$	138	
State Bank Shares		4,932	5,070
Interest Earned			
Tax Account	\$	2,010	
Fee Account		484	2,494
Borrowed Money:			
State Advancement			 67,024
Total Receipts			\$ 391,645

#### **HENRY COUNTY**

#### G. R. DOWNEY, COUNTY SHERIFF

#### STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

For The Year Ended December 31, 2002

(Continued)

#### **Disbursements**

Operating Disbursements and Capital Outlay:		
Personnel Services-		
Deputies' Salaries	\$ 116,001	
Part-Time Salaries	16,003	
Overtime Gross Salaries	20,634	
KLEFPF Pay	17,884	
Contracted Services-		
Advertising	2,827	
Vehicle Maintenance and Repairs	4,568	
Materials and Supplies-		
Office Materials and Supplies	1,367	
Uniforms	1,285	
Auto Expense-		
Gasoline	6,877	
Other Charges-		
Transporting Fugitives	120	
Conventions and Travel	968	
Postage	4,664	
Carrying Concealed Deadly Weapon Permits	3,727	
Serving Papers	6,620	
Telephone	1,112	
Miscellaneous	756	
Capital Outlay-		
Office Equipment	 2,339	\$ 207,752
Debt Service:		
State Advancement		 67,024
Total Disbursements		\$ 274,776

#### HENRY COUNTY G. R. DOWNEY, COUNTY SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES For The Year Ended December 31, 2002 (Continued)

Net Receipts Less: Statutory Maximum	\$ 116,869 62,259
Excess Fees Due County for 2002 Payments to County Treasurer - March 17, 2003 \$ 54,608	\$ 54,610
October 1, 20032	 54,610
Balance Due at Completion of Audit	\$ 0

## HENRY COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2002

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, certain receipts and certain expenditures are recognized as a result of accrual at December 31, 2002.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 6.41 percent for the first six months of the year and 6.34 percent for the last six months of the year. Hazardous covered employees are required to contribute 8.0 percent of their salary to the plan. The county's contribution rate for hazardous employees was 16.28 percent.

HENRY COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2002 (Continued)

#### Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

#### Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The Sheriff entered into a written agreement with the depository institution and met requirements (a), (b), and (c) stated above. However, as of October 31, 2002, the date with the highest bank balance, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving \$2,376,218 of public funds uninsured and unsecured.

#### Note 4. Occupational License Fee Account

The Sheriff has an account for occupational license fees. The license fees collected are deposited to this account, then paid to the fiscal court. Commissions are paid to the Sheriff's fee account. The license fee account had receipts and disbursements of \$1,418 for calendar year 2002.





#### HENRY COUNTY G. R. DOWNEY, COUNTY SHERIFF COMMENT AND RECOMMENDATION

For The Year Ended December 31, 2002

#### STATE LAWS AND REGULATIONS:

The Sheriff Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

On October 31, 2002, \$2,376,219 of the Sheriff's deposits of public funds in depository institutions were uninsured and unsecured. According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with Federal Deposit Insurance Corporation insurance, equals or exceeds the amount of public funds on deposit at all times. We recommend that the Sheriff require the depository institution to pledge or provide collateral in an amount sufficient to secure deposits of public funds at all times.

County Sheriff's Response:

None.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



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Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of receipts, disbursements, and excess fees of the Henry County Sheriff for the year ended December 31, 2002, and have issued our report thereon dated October 1, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Henry County Sheriff's financial statement for the year ended December 31, 2002, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under <u>Government Auditing Standards</u> and which is described in the accompanying comment and recommendation.

• The Sheriff Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Henry County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Carpenter, Mountjoy & Bressler, PSC

Audit fieldwork completed - October 1, 2003